

SECRET CDN EYES ONLY

FM EXTOTT IFB0032 21FEB90

TO WSHDC DELIVER BY 211730

INFO BNATO BONN LDN PARIS ROME WSAW MOSCO TOKYO VNACE HAGUE PRMNY

OSLO PMOOTT/HARTT/HEINBECKER/GRAUER PCOOTT/DOYLE

TT NDHQOTT/MIN/DM/CDS/VCDA/ADMPOL/DGPOLCOORD/DNACPOL/ DE CAF

DISTR MINA DMC DMT IDD IDA IDR URB URD URR CPD CPP CPE RGB

RWD RWR RBD RBR EFB EED EER /IFB

REF YOURTEL UNGR0336 20FEB

---TWO PLUS FOUR EQUALS WHAT FOR CDA?

809090

25-3-5-GERMANY

hah

YOU WILL BY NOW HAVE SEEN LETTER TO BAKER FROM SSEA WHICH SETS OUT ANOTHER FORMULATION OF OUR CONCERNS ON PAGE TWO. IN EFFECT, WE ARE LOOKING FOR A GOOD INTERPLAY OF CLOSE BILATERAL CONSULTATIONS AND EFFECTIVE DISCUSSION IN NAC IN BRUSSELS. BRITISH THINKING SEES NATO DISCUSSION AS BEING VERY IMPORTANT. STUMBLING BLOCK IS PROBABLY GENSCHER. TODAY PM SPOKE WITH KOHL (RGB IS SENDING SEPARATELY PCO PREPARED STATEMENT FOR HOUSE REFLECTING ON CONVERSATION) WHO STRESSED HE WAS VERY CONSCIOUS OF HIS NATO COLLEAGUES CONCERNS.

2. SENIOR USA PERSONNEL WITH WHOM WE SPOKE HERE LAST WEEK, INCLUDING SEITZ, PLACED HEAVIEST EMPHASIS IN CREATION OF TWO PLUS FOUR ON OVERRIDING NEED TO DECOMPRESS SITUATION FOR USSR. IT IS POLITICAL NEED OF USSR TO SHOW INSIDE USSR THEY ARE, AS USA PUT IT, PARTICIPANTS IN UNIFICATION PROCESS AS IT AFFECTS USSR INTERESTS AND NOT/NOT ITS VICTIMS

THE SUBSTANTIVE POINT IS THAT NO/NO ONE DOES REALLY KNOW HOW THINGS WILL TURN OUT A YEAR FROM NOW IN GERMANY, WHERE PUBLIC OPINION IS VOLATILE. THIS PROBABLY ACCOUNTS FOR SOME OF RELUCTANCE YOU NOTE IN PARA 5 YOURTEL TO ESTABLISH FIXED GAME PLANS. IN CIRCUMSTANCES, ALL ACKNOWLEDGE THAT ANY ASSETS CONTRIBUTING TO CONFIDENCE AND STABILITY NEED TO BE SUSTAINED.

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3. CDN MILITARY PRESENCE IN FRG IS EXPENSIVE AND INCREASINGLY AND RIGHTLY SUBJECT TO SKEPTICAL SCRUTINY FROM COST POINT OF VIEW. WE ARE TOLD BY MANY IN WEST (AND EAST) THAT CDN PRESENCE IS VALUED POLITICALLY, IF SO, THIS NEEDS POLITICAL REFLECTION IN CONSULTATIVE WILL, USA IN PARTICULAR SHOULD ACKNOWLEDGE CDN PRESENCE AS SIGNIFICANT.

4. OBVIOUSLY CHANGES WILL COME IN ROLE OF NATO, AS WELL AS IN NATO COMPREHENSIVE STRATEGY. WE ARE LOOKING AT POSSIBILITIES REGARDING INSTITUTIONAL EVOLUTION WITH MORE THAN OPEN MIND; WE BELIEVE WE SHALL HAVE SERIOUS CONTRIBUTION TO MAKE. BAKER REF TO CSCE IN HIS LETTER TO WOERNER AND CLARK AND OTHERS IS IMPORTANT SIGN OF INCREASING USA THOUGHT BEING GIVEN IN WSHDC TO CSCE (SEITZ AND COMMENTED TO US HERE THAT USA ACKNOWLEDGES IT HAS REPEATEDLY QUOTE BEEN A MONTH OR SO BEHIND EVERYONE

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( BE UNQUOTE ON EVOLVING ROLL OF CSCE AND WOULD CORRECT THIS TENDENCY) AND A WELCOME INVITATION TO DISCUSS CSCE ORGANIZATION AND FUTURE EFFECTIVENESS, BOTH IN NATO AND BILATERALLY, WHICH WE SHALL TAKE UP. 5. AS TO ACTUAL NATO FORCE DEPLOYMENT, AND COMPREHENSIVE STRATEGY, AND CDN PLACE IN REF TO THEM, FULL RANGE OF POSSIBILITIES ALSO OBVIOUSLY EXISTS, AND NOTHING/NOTHING IS PRE-ORDAINED. DEFENCE REVIEW WILL LOOK AT THESE.

6. IN SUM, YOUR POINTS A-D IN PARA 6 ARE ALL SOUND. AS TO WISE MEN IDEA, IT IS GOOD ONE. ANOTHER IDEA POSSIBLE COMPLEMENTARY, WOULD BE TO GET BACK TO MINISTERS ONLY NO/NO HOLDS BARRED NATO DISCUSSIONS A LA SAPINIERE. IN ADDITION, UK HIGHCOMM HERE TELLS US THEY ARE MULLING OVER PROPOSING REVIVAL OF A BUDDY SYSTEM TO RADIATE CONTENT OF TWO PLUS FOUR OUTWARD TO OTHERS IN NATO. WE DO NOT/NOT THINK WE WOULD LIKE THAT, PREFERRING CLOSE BILATERAL CONSULTATIVE RELATIONSHIPS WITH ALL OF FIVE AS SSEA LETTERS PROPOSE. BUT FACT THAT WE ARE OTHER NORTH AMERICAN FORCE PRESENCE IN GERMANY WOULD INDICATE THAT IF THERE WERE A BASIS TO BE BUDDIES ON AN ISSUE, THIS WOULD BE BASIS OF NATURALLY CLOSE CONSULTATIVE RELATIONSHIP WITH USA.

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